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## CLINICAL SCIENCE

# Development of ASAS quality standards to improve the quality of health and care services for patients with axial spondyloarthritis

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## ABSTRACT:

**Objectives** The Assessment of SpondyloArthritis International Society (ASAS) aimed to develop a set of quality standards (QS) to help improve the quality of healthcare provided to adult patients affected by axial spondyloarthritis (axSpA) worldwide.

**Methods** An ASAS task force developed a set of QS using a stepwise approach. First, key areas for quality improvement were identified, discussed, rated and agreed on. Thereafter, areas were prioritised and statements for the most important key areas were phrased on consensus. Appropriate quality measures were defined to allow quantification of the QS at the community level.

**Results** The ASAS task force, consisting of 20 rheumatologists, two physiotherapists and two patients, selected and proposed 34 potential key areas for quality improvement which were then commented by 140 ASAS members and patients. Within that process three new key areas came up, which led to a re-evaluation of all 37 key areas by 120 ASAS members and patients. Five key areas were identified as most important to determine quality of care: referral including rapid access, rheumatology assessment, treatment, education/self-management and comorbidities. Finally, nine QS were agreed on and endorsed by the whole ASAS membership.

**Conclusions** ASAS successfully developed the first set of QS to help improving healthcare for adult patients with axSpA. Even though it may currently not be realistic to achieve the QS in all healthcare systems, they provide high-quality of care framework for patients with axSpA that should be aimed for.

## INTRODUCTION

Axial spondyloarthritis (axSpA) is a chronic inflammatory disease of the axial skeleton with inflammatory back pain as the major symptom, and spinal/sacroiliac joint inflammation and new bone formation as the most pathognomonic features.<sup>1</sup> There is wide variation in the delivery and quality of healthcare for patients with axSpA. The mission of the Assessment of SpondyloArthritis International Society (ASAS) as an international group of

## Key messages

### What is already known about this subject?

- Wide variation in the delivery and quality of healthcare for patients with axial spondyloarthritis (axSpA) exists.
- Provision of measurable constructs can help to identify key gaps in the current provision care at the community level
- Quality assessment tools have been published for several rheumatological conditions; none relate specifically to patients with axSpA.

### What does this study add?

- Assessment of SpondyloArthritis International Society (ASAS) developed the first set of quality standards to help improving health care for adult patients with axSpA.
- Quality standards have been formulated for key area of referral, rheumatology assessment, treatment, education/self-management and comorbidities.

### How might this impact on clinical practice or future developments?

- ASAS quality standards provide high-quality of care framework for patients with axSpA intending to help organisations improve quality of care and to monitor service improvements.
- ASAS quality standards are achievable in daily care in an optimised situation and intend to minimise variation in quality of care.

experts in the field of spondyloarthritis (SpA) is to support and promote the study of axial and peripheral SpA, to increase awareness and early diagnosis of the disease, to develop and validate assessment tools, and to evaluate treatment modalities in order to promote clinical research with the ultimate goal to improve outcome of the disease (ASAS website: [www.asas-group.org](http://www.asas-group.org)). Several unmet needs such as delayed diagnosis and restricted access to treatment have been described in many countries

worldwide.<sup>2,3</sup> These and other gaps in current care provision prompted ASAS in 2016 to start developing a set of quality standards (ASAS-QS) to help optimise access, treatment and patient outcomes in axSpA. Although the diagnostic delay has somewhat decreased in recent years, this is still significant when compared with rheumatoid or psoriatic arthritis.<sup>4,5</sup> Furthermore, the availability and quality of health and care provision across rheumatological diseases varies worldwide due to different economic and political realities and healthcare systems.<sup>3</sup> Thus, assessing the quality of care provided to patients with axSpA is important not only to patients and physicians, but also to providers and purchasers of healthcare.<sup>6</sup>

There is no agreed methodology to quantify quality of care. According to the US Institute of Medicine quality measures assess “the degree to which health services for individuals and populations increase the likelihood of desired health outcomes and are consistent with current professional knowledge”.<sup>7</sup> Different validated measurement sets such as quality indicators, performance measures or quality standards (QS) have been suggested to establish measurable constructs.<sup>8,9</sup> To date, quality assessment tools have been published for several rheumatological conditions like inflammatory arthritis, rheumatoid arthritis and gout,<sup>10–12</sup> but none of these relate specifically to patients with axSpA.

The UK based National Institute of Clinical Excellence (NICE) has a long trajectory of developing QS defined as a set of statements to help improve quality of health and care services and very recently published a quality assessment tool for patients with axSpA.<sup>13</sup> The different measurement sets relate to measurable aspects of healthcare, and in contrast to guidelines or recommendations, the measurement sets do not reflect all stages and levels of disease status.

ASAS decided to choose QS as quality assessment tool, based on the methodology used by NICE. NICE specifies QS should be developed to cover areas where there is variation of care and identify resources and processes which need to be optimised in order to achieve quality improvement.<sup>14</sup> QS offer the opportunity to define measurable constructs which can be operationalised in structural or process related characteristics of healthcare as defined by Donabedian.<sup>15</sup> Donabedian’s classical theoretical framework for measuring healthcare quality includes three related categories of which the first two, that is, structures (innate characteristics of providers and the system), and processes (what healthcare providers do in delivering care), influence the third category: outcomes (what happens to patients, particularly with respect to their health).

Improvement in quality of care should focus on those areas in which there is evidence of variation in the delivery of care. Those key areas for quality improvement should identify key requirements for high-quality care or service provision that are expected to contribute to improving the experience of care or services as well as their safety and effectiveness. However, topics have to be balanced between ideal settings and actual clinical practice settings and QS should therefore describe enhanced practice, which is aspirational but achievable in daily care.

Thus, our objective was to develop international QS to improve the quality of care for adult patients with axSpA by identification of key gaps in the current provision care at the community level.

## METHOD

First, in order to operate its QS programme, ASAS nominated two groups: a Steering Committee (JB, UK, RL, MR, DvdH, MW) and a QS group tasked with the development of an ASAS-QS set.

This QS group was formed by ASAS members proposed by the ASAS Executive Committee, based on their clinical and research experience in outcome and management of SpA. The ASAS-QS group decided to (1) invite additional patients and healthcare professionals in order to meet priorities and to guarantee representativeness of the group and (2) to utilise the pre-existing ASAS recommendations for early referral for patients with a suspicion of axSpA and ASAS recommendations for the management of axSpA as scientific key source guidance.<sup>16,17</sup> All ASAS members are actively involved in scientific projects and ASAS members are referred here as ‘ASAS community’.

The ASAS-QS group used a stepwise approach to develop a disease-specific set of QS for adult patients with axSpA (figure 1). ASAS decided to base any subsequent methodological approach on NICE quality standard process guide excluding any reference or involvement to payers of the health system as this differs widely across countries.<sup>14</sup> In order to meet stakeholder priorities, ASAS members were asked twice to identify key areas for quality improvement in an attempt to understand all relevant medical needs and gaps at a national level.

Each quality standard consists of two components: a quality statement and a quality measure. A quality standard set addresses key areas for quality of care improvement by providing specific, clear, concise, and measurable statements that are derived from evidence-based guidance. Each quality statement is accompanied by a quality measure which is meant to quantify the quality of care or service provision specified in the statement by providing a numerator and a denominator. Further, each quality standard is accompanied by a rationale providing the scientific evidence and the guidance and definitions of the terms used for each specific quality statement.

The following steps were undertaken to develop the ASAS-QS for adult patients with axSpA:

1. *Provisional list of key areas for quality improvement:* ASAS-QS group members convened at a face-to-face 1-day meeting to set up the remit of the work in Berlin in January 2016. After an extensive open discussion, it was decided to use a stepwise approach by starting with the identification of possible key areas for quality improvement. This should be areas in which variation in care exists but which can be improved and which are measurable and achievable. Key areas for quality improvement were grouped into the categories structure, process and outcomes to help guiding the subsequent steps.
2. *Evaluation of the provisional list of key areas for quality improvement:* During summer 2016, ASAS members and patient representatives were invited via a web-based survey to comment on this provisional list and to identify additional key areas for quality improvement not mentioned before in the provisional list. Patient representatives were invited via the national patient organisation. Participants were asked to agree or disagree to each single QS item. ASAS-QS group agreed that a key area for quality improvement would be considered as important when  $\geq 25\%$  of the participants—independent of being patient or professional—agreed to the key areas for quality improvement. Participants received background information on the definition and process development of QS prior to starting the survey to reduce probability of misinterpretation or misunderstanding. ASAS-QS group and two patient representatives met to discuss the findings of the web-based survey in a face-to-face meeting (September 2016).
3. *Prioritisation of key areas for quality improvement:* All participants who completed step 2 were then invited to actively contribute to the development process and to comment on

Non-rheumatology Care			
Clinical symptoms	QS 1Referral: People with suspicion of axial SpA are referred to a rheumatologist for diagnostic assessment within 3 working days.		
Rheumatology care			
Diagnosis/ Differential- diagnosis	QS 2: Time to Specialist People with suspicion of axial SpA are assessed by a rheumatologist within 3 weeks after referral.	QS 3: Assessment People with suspected axial SpA have their diagnostic work-up completed within 2 months.	
Treatment	QS 4: Monitoring Disease Activity  Disease activity of people with axial SpA is monitored under the supervision of a rheumatologist with validated composite scores at least twice a year.	QS 5: Disease Control  In people with axial SpA and active disease despite conventional therapy, treatment escalation with biologics is discussed.	QS 6: Non pharmacological Treatment  People with axial SpA are informed about the benefits of regular exercise.
Management	QS 7: Education and Self-management  People with axial SpA are offered education on the disease including self-management within two months of diagnosis.	QS 8: Rapid Access  Patients with axial SpA and disease flare or possibly drug-related side effects receive advice within 2 working days of contacting the rheumatologist.	QS 9: Annual Review  People with axial SpA have a comprehensive annual review by the rheumatologist.

**Figure 1** Summary of the nine Assessment of SpondyloArthritis International Society quality statements. SpA, spondyloarthritis.

the complete list of key areas for quality improvement via a web-based survey. They received background information on QS prior to starting the survey. Participants were then asked to prioritise key areas for quality improvement by indicating level of importance on a numerical rating scale (NRS) 0 (not important at all) to 10 (very important). A threshold of 75% of participants reaching  $\geq 8$  on NRS—independent of being patient or professional—was considered as reflecting an important key area for quality improvement. As there was no guidance for a cut-off in the literature, the steering group decided to use a strict cut-off for agreement to ensure a select decisions made based on wide agreement.

4. *Identification of final key areas for quality improvement*: ASAS-QS members discussed in a 1-day meeting (January 2017) the further methodology. As part of this process, the most important key areas for quality improvement from step 3 were regrouped into domains for which quality statements and measures should be developed. The ASAS-QS group was then asked to propose phrasing of important QS.
5. *Phrasing of QS*: ASAS-QS members drafted a statement, rationale and measure for selected key areas in a 1-day meeting (January 2018). If necessary, aspects were phrased in more than one statement. Phrasing of the QS was influenced by proposals of the ASAS community.
6. *Voting on ASAS-QS*: ASAS-QS group presented the ASAS-QS set to the ASAS community in January 2018 and discussed the content, applicability and implementation of the final ASAS-QS set. Subsequent to the meeting the ASAS members were again asked to give the level of agreement on an NRS 0 (I do not agree at all) to 10 (I fully agree) in a web-based survey. A threshold of 75% of participants reaching  $\geq 7$  on NRS was needed to be agreed by the ASAS community.
  - a. *Re-evaluation on QS 1 and 2*: QS 1 and 2 provoked disagreement and required further discussions. Therefore, the ASAS-QS group provided background information and education sessions on meaning and intention of QS and discussed rephrasing of final ASAS-QS set. ASAS members were invited in November 2018 to comment on QS 1 and 2 in a web-based survey by answering the following questions: "I agree to the phrasing of QS 1 (2, respectively) and do not wish a change of this quality statement". Participants who affirmed the question were asked to rate the level of agreement on an NRS 0 (I do not agree at all) to 10 (I fully agree). Participants who denied the question were asked to share thoughts about QS 1 (2, respectively) and to specify disagreement.
7. *Endorsement by the ASAS membership*: 'Pro' and 'con' arguments to QS 1 and 2 were exchanged during the annual



ASAS meeting in January 2019 in Amsterdam. After extensive discussion, a simple vote for agreement/disagreement of QS 1 and 2 was taken from ASAS members.

## RESULTS

The ASAS-QS group consists of 20 rheumatologists, two physiotherapists and two patient research partners.

1. *Provisional list with key areas for quality improvement:* The ASAS-QS group developed in January 2016 (Berlin) a list with 34 potential key areas for quality improvement (online supplementary file 1). Key areas were grouped into the categories structure (n=7), process (n=23) and outcome (n=4).
2. *Evaluation of the provisional list of key areas for quality improvement:* 140 participants (86 ASAS members and 42 axSpA patients from 10 countries (Belgium, France, Germany, Israel, the Netherlands, Portugal, Spain, Turkey, UK, USA), 12 participants did not provide demographics, see online supplementary file 2) evaluated the provisional list of key areas for quality improvement in summer 2016 via a web-based survey. Five new key areas for quality improvement were proposed (one item for the category structure (structural support for physiotherapist-led exercise), two items for the category process (extra-articular manifestation and assessment of current treatment), and two items for the category outcome (percentage of patients who improved in mobility as measured by physiotherapists tests and percentage of hospital admissions for complicated disease)). The rate of misunderstanding was low, in most cases <5%, except for comorbidities (8.6%), morphometric assessment (26.4%), corrective osteotomy (15.0%), and total arthroplasty (13.6%). All key areas for quality improvement initially proposed by the group reached the threshold of 25% agreement (mean agreement to the categories structure 83.8%, process 79.5% and outcome 56.8%. Agreement with each single key area is shown in online supplementary file 1. The results of the survey were presented to the ASAS-QS group and two patient representatives at a meeting in Ghent in September 2016 where future steps regarding the prioritisation of key areas for quality improvement and content validity of possible QS were extensively discussed.
3. *Prioritisation of key areas for quality improvement:* In autumn 2016, 120 participants (86 physicians, 29 patients, five participants did not provide demographics, see online supplementary file 2) prioritised in a web-based survey 39 key areas for quality improvement, across three categories structure, process and outcome (see online supplementary file 2). Key areas were prioritised between 4.5 and 8.6 (see online supplementary file 1). Five key areas were rated as most important: timely diagnosis, documentation of diagnosis, patient information, assessment of disease activity, and assessment of infection risks when starting biologicals.
4. *Identification of final key areas for quality improvement:* ASAS-QS group met in January 2017 in Leeds and decided to omit the strict segmentation in structure, process and outcome and rather phrase QS which may cover more than one of the categories structure, process and outcome. ASAS QS grouped selected key areas into superordinate domains: referral including rapid access, rheumatology assessment, treatment, education including self-management and comorbidities. The ASAS community provided detailed proposals about phrasing of most important domains.
5. *Phrasing of QS:* the ASAS-QS group drafted nine QS for axSpA encompassing a statement and a rationale, in January

2018 in Lisbon (tables 1–3). Since the identified key areas represent domains which can be applied in a wide context, it was necessary to think about their application in different clinical settings leading to more than one QS for one key area. Phrasing of QS was influenced by proposals of the ASAS community from step 4. Statements were provided for aspects of referral and rapid access (n=4), rheumatology assessment (n=1), treatment (n=2), education (n=1) and comorbidities (n=1). Whenever timelines were mentioned, timelines were developed by consensus within the ASAS-QS group. The timelines were not data driven and represent the ‘aspirational but achievable’ aspect of the ASAS-QS which are presumably related to different national perception.

6. *Voting on ASAS-QS:* the proposed ASAS-QS were presented to the membership at the annual ASAS meeting in Lisbon in January 2018. At this meeting, the ASAS community intensively discussed the content, applicability and implementation of the final ASAS-QS set. One item in particular, the timeframes given in QS 1 and 2 was a matter of debate. Subsequent, voting in August 2018 among 115 ASAS members showed (too) low agreement for QS 1 and 2, whereas agreement was substantially higher for QS 3–9 (tables 1–3).

a. *Re-evaluation of the final set of ASAS-QS:* During August and November 2018, the ASAS-QS group provided background information and education sessions on meaning and intention of QS in general to ASAS community. In November 2018, 73 ASAS members provided feedback to QS 1 and 2. Disagreement to QS 1 was raised by 24 members of the ASAS community (32.9%) whereas agreement to QS 1 was stated by 49 members (67.1%). Agreement was documented by a high value of mean level of agreement (NRS 8.1 (1.9),  $\geq 7$ :92.1%). Disagreement to QS 2 was raised by 18 members (25%) whereas agreement to QS 2 was stated by 54 members (75%) (one missing response). Agreement was documented by a high value of mean level of agreement (NRS 7.9 (1.9),  $\geq 7$ :87.1%). Arguments for disagreement of QS 1 were based on defined timeframe of three working days (‘unrealistic setting’), exertion of rheumatologists on decisions made in general practitioner (GP) area, and unclear definition of the term ‘suspicion of axSpA’. Arguments for disagreement of QS 2 were based on the defined timeframe of 3 weeks and lack of possibility of rheumatologist to intervene with a centralised appointment system.

7. *Endorsement:* QS 1 and 2 were discussed at the ASAS annual meeting in Amsterdam in January 2019. After extensive discussion, it was decided not to change the initially proposed phrasing of QS 1 and 2 and 98 ASAS members voted to retain QS 1 and 2 unchanged (QS 1: 77 approval, 10 decline, 0 abstention; QS 2: 72 approval, 11 decline, four abstention) (table 1).

Quality measures were drafted after the wording of the quality statements was agreed by the ASAS-QS group. All quality measures related to processes are expressed as a numerator and a denominator to define a proportion (numerator/denominator) (tables 1–3).

## DISCUSSION

ASAS successfully developed the first QS set for the improvement of the quality of health and care services provided to adults with axSpA. These QS include a clear description of high priority areas for quality improvement and monitoring. Significant differences in the availability and quality of healthcare may

**Table 1** Quality standards (QS) for axial spondyloarthritis, clinical symptoms and diagnosis

No	Domain	Statement	Rationale	Quality measure, category structure	Quality measure, category process, numerator	Quality measure, category process, denominator	Level of agreement, NRS 0–10	Agreement (NRS $\geq 7$ by 75% of ASAS members)
QS1	Referral	Patients with suspicion of axSpA are referred to a rheumatologist for diagnostic assessment within three working days	When axSpA is suspected, ASAS recommendations for the early referral of patients with a clinical suspicion of axSpA provide criteria for deciding whether the patient should be referred to rheumatology for special diagnostic assessment. AxSpA is often missed in non-specialist settings, resulting in substantial delays in diagnosis and treatment. No single test has been shown to have sufficient sensitivity or specificity to diagnose axSpA. Timeframe of three working days is expert-driven intending to trigger immediate referrals.	Evidence of local arrangements (including local arrangements to raise awareness of signs and symptoms of axSpA) and written protocols to ensure that patients with suspicion for axSpA are referred to rheumatology within three working days.	The number of patients with a suspicion of axSpA that is referred to rheumatology within three working days.	The number of patients with a suspicion of axSpA.	6.0 $\pm$ 3.1 second vote: 88.5%.	47.8
QS2	Time to specialist	Patients with suspicion of axSpA are assessed by a rheumatologist within 3 weeks after referral	Rapid referral of patients with suspicion of axSpA is important to avoid delay in diagnosis and increase the likelihood of early treatment initiation. A rheumatologist (which implies the rheumatology team including physicians, nurses, and other health professionals) is able to identify axial and peripheral manifestations as well as extra-articular manifestations and comorbidities. Given the potentially detrimental effects of delayed diagnosis, patients with these symptoms and signs are in need of a first appointment within 3 weeks. Timeframe is expert-driven intending to trigger timely appointments. Timeframe of 3 weeks refers to a first appointment. Additional examinations required for decision-making process can follow after the first appointment.	Evidence of local arrangements including sufficient number of rheumatologists to ensure that patients with suspicion of axSpA can be seen by a rheumatology specialist within 3 weeks after referral.	The number of patients with a suspicion of axSpA that is assessed by a rheumatologist within 3 weeks after referral.	The number of patients with suspicion of axSpA referred to a rheumatologist.	7.2 $\pm$ 2.5 second vote: 86.7%.	69.6
QS3	Assessment	Patients with suspicion of axSpA have their diagnostic work-up completed within 2 months.	Timely diagnostic work-up by a rheumatologist is needed to ensure correct diagnosis and to achieve better long-term outcomes and improve their quality of life. Diagnostic work-up includes identification of SpA variables, laboratory and imaging results. Diagnostic work-up should be completed within 2 months after first appointment.	Evidence of local arrangements including sufficient number of rheumatologists and facilities and access to facilities in the given timeframe to ensure that patients with suspicion of axSpA have a diagnostic work-up within 2 months after first appointment by a rheumatologist.	The number of patients with a suspicion of axSpA, in whom a diagnostic work up was completed within 2 months after first appointment.	The number of patients with suspicion of axSpA seen for the first time by the rheumatologist more than 2 months ago.	8.5 $\pm$ 2.0	89.6

ASAS, Assessment of SpondyloArthritis International Society; axSpA, axial spondyloarthritis; NRS, numerical rating scale.

exist within each country and between different countries, and the ASAS-QS may serve as a tool for assessing, delivering and demanding optimal care for patients with axSpA in any country. QS are intended to help organisations improve quality of care and to monitor service improvements by supporting comparison of current performance. All ASAS-QS are achievable in daily care in an optimised situation and intend to minimise variation in quality of care. It is emphasised that ASAS is well aware

that all QS are ideal visions of an optimal care provision which may currently not be realistic in many countries. ASAS-QS are aspirational but they may guide a wide range of purposes both locally and nationally. For example, people using services, care-providers and the public can use the QS to identify components of a high-quality service that is achievable.

Assessing quality of care provided to patients with rheumatic diseases is challenging because various areas need to be improved

**Table 2** Quality standards (QS) for axial spondyloarthritis, treatment

No	Domain	Statement	Rationale	Quality measure, category structure	Quality measure, category process, numerator	Quality measure, category process, denominator	Level of agreement, NRS 0–10	Agreement (NRS $\geq 7$ by 75% of ASAS members)
QS4	Monitoring	Disease activity of patients with aSpA is monitored under the supervision of a rheumatologist with validated composite scores at least every 6 months.	Assessment of disease activity is of importance because of the correlation between clinical disease activity and syndesmophyte formation and between disease activity, function and health-related quality of life. Monitoring of disease activity by a rheumatologist (which implies the rheumatology team including physicians, nurses, other health professionals) is required because of multifaceted and ambiguous clinical symptoms of disease activity such as pain and disability. Assessment of disease activity using ASDAS is recommended. Repeating the assessment at regular intervals will ensure that the treatment of patients with axSpA is adapted when they need it.	Evidence of local arrangements to ensure that patients with aSpA have an assessment with validated composite scores at least every 6 months.	The number of patients diagnosed with axSpA more than 6 months ago in whom disease activity was monitored with validated composite scores at least every 6 months.	The number of patients diagnosed with axSpA more than 6 months ago.	8.0 $\pm$ 2.2	81.7
QS5	Disease control	In patients with axSpA and active disease despite conventional therapy, treatment escalation with biological drugs is discussed.	Treatment escalation is important to achieving disease control, which ideally results in remission or a low disease activity state, and therefore lower disease impact on functioning and everyday living. Patients who have high disease activity despite conventional therapy should discuss the use of biological drugs with their rheumatologist, taking patient profile, cost and access to biologicals into account. The 2016 update of the ASAS-EULAR management recommendations for axSpA provides criteria for recommending use of biologicals in patients with axial disease and high disease activity. The choice of intervention should be a joint decision between patient and rheumatologist.	Evidence of local arrangements to ensure that patients with axSpA and active disease despite conventional therapy are offered biologicals according to the ASAS recommendations to improve the chance of remission or low disease activity in the future.	The number of patients with axSpA and active disease despite conventional therapy in whom treatment with biologicals has been discussed.	The number of patients with axSpA and active disease despite conventional therapy.	9.2 $\pm$ 1.5	94.8
QS6	Treatment, non-pharma	Patients with axSpA are informed about the benefits of regular exercise.	Physical activity should be an integral part of standard care throughout the course of disease in patients with axSpA. It is important that patients with axSpA are given information about benefits of regular exercise to reduce pain and stiffness and improve cardiorespiratory fitness and by doing so, also reducing the risk for cardiovascular disease. Actively raising the usefulness of exercising regularly will support patients in improving functioning and maintaining quality of life.	Evidence of local arrangements to encourage patients with axSpA to exercise on a regular basis.	The number of patients diagnosed with axSpA who are informed about the benefits of regular exercise.	The number of patients diagnosed with axSpA.	9.5 $\pm$ 0.9	98.3

ASAS, Assessment of SpondyloArthritis International Society; ASDAS, Ankylosing Spondylitis Disease Activity Score; axSpA, axial spondyloarthritis; NRS, numerical rating scale.

worldwide. For example, the number of rheumatologists for a certain population, healthcare utilisation for groups of patients with rheumatological disorders and appropriate outcome measures are some of the many issues which are also relevant for patients with axSpA. Moreover, scientific evidence might be scarce for the identified key areas for quality improvement. This was the case for example, when phrasing the ASAS-QS topic ‘referral’. Whereas the delay in diagnosis is clearly an important

gap in daily care experienced by many patients with axSpA, the challenge faced by the ASAS-QS group was twofold: (1) systems of referral to specialists vary worldwide and (2) evidence for the optimal time period is lacking. However, the ASAS-QS group was convinced that given a specific timeframe instead of phrasing like ‘timely or immediately’ is needed to force substantial decrease in diagnostic delay. Moreover, the concept of QS requires the QS to be measurable (quantifiable).<sup>15</sup> Hence, the

**Table 3** Quality standards (Qs) for axial spondyloarthritis, management

No	Domain	Statement	Rationale	Quality measure, category structure	Quality measure, category numerator	Quality measure, category denominator	Level of agreement, NRS 0–10	Agreement (NRS $\geq 7$ by 75% of ASAS members)
Q57	Education and self-management	Patients with axSpA are offered education on the disease including self-management within 2 months of diagnosis.	Education is essential in enabling understanding and self-management of axSpA and reducing the risk of complications. It should start at diagnosis and continue throughout a patient's life. It is important that the patients learn how to manage their symptoms, reduce their pain and distress and improve their functioning and quality of life. Educational tasks should cover information about the disease, diagnostic utilities, treatment options including side effects, and a healthy lifestyle (physical activity and smoking cessation). Healthcare professionals can support the patient's ability to self-manage their condition by giving reassuring advice about the inflammatory cause and the risk of progressive disability of the condition, and the importance of an active lifestyle.	Evidence of local arrangements to ensure that health professionals have access to information and the knowledge needed to fully address educational needs of patients.	The number of patients diagnosed with axSpA who will have educational and self-management activities within 2 months of diagnosis.	The number of patients diagnosed with axSpA.	8.6 $\pm$ 2.0	87.0
Q58	Rapid access	Patients with axSpA and disease flare or possibly drug-related side effects receive advice within two working days of contacting the rheumatologist.	Patients with axSpA may experience disease flares, pain intensification due to other causes or drug related side effects and may therefore have complex needs. Providing rapid access to a rheumatology service without delay maximises the impact on the person's quality of life, allowing them to continue with their usual activities and reduce the likelihood of harm from adverse events. Rapid access can be provided by all possible ways of contacting the rheumatologist (personal, by telephone or internet) (word rheumatologist implies the rheumatology team including physicians, nurses, and other health professionals).	Evidence of local arrangements to ensure that patients with axSpA receive advice within two working days of contacting the rheumatologist	The number of patients with axSpA, experiencing flares or potential side effects who contact the rheumatologist that received advice within two working days of contacting the rheumatologist	The number of patients diagnosed with axSpA.	7.8 $\pm$ 2.4	90.0
Q59	Annual review	Patients with axSpA have a comprehensive annual review by the rheumatologist.	Annual review is important to ensure that all aspects of the disease are under control. It provides a regular opportunity to assess the patient in terms of current disease management, and any further support they may need in the future, in order to enable them to maximise their health, participation in society and life satisfaction. Focus should not only be on clinical symptoms and severity of disease but also on comorbidities like CV risk management or osteoporosis, employment, psychological factors, and life-style including physical activity. Applicability of areas covered should be individualised. A rheumatologist (which implies the rheumatology team including physicians, nurses, and other health professionals) is able to identify those aspects during an assessment and can refer to other specialty for investigations.	Evidence of local arrangements for patients with axSpA to have a comprehensive annual review that is coordinated by the rheumatology service.	The number of patients with axSpA diagnosed more than 1 year ago whose most recent comprehensive review was within 12 months of diagnosis or the previous review	The number of patients with axSpA diagnosed more than 1 year ago.	8.8 $\pm$ 1.7	89.6

ASAS, Assessment of SpondyloArthritis International Society; axSpA, axial spondyloarthritis; CV, cardiovascular; NRS, numerical rating scale.



intention of the referral QS (QS1) is to reach high quality of care and therefore, enhance the practice of referrals to rheumatologists in patients with 'suspicion of axSpA' taking into account that rheumatologists are the medical specialists primarily responsible for diagnosing and treating patients with axSpA. There is ample evidence that recognition of axSpA can be optimised by an adequate preselection of patients to be referred to the rheumatologist based on combination of different parameters such as inflammatory back pain, HLA-B27 or sacroiliitis.<sup>17</sup> An obvious consideration is whether the ASAS-QS could be applied to other rheumatic diseases since many of the concepts utilised in these QS are relevant to other rheumatic conditions. However, three arguments may be against operationalisation of ASAS-QS into a different context: (1) axSpA is still less recognised than other inflammatory rheumatic diseases, has less recognisable features and takes longer time to diagnose, (2) ASAS is a group of experts in the field of spondyloarthritis and each step of the methodology relates explicitly to patients with SpA, and (3) the ASAS-QS group might not be representative for other rheumatic diseases. ASAS group apprehend that utilisation of disease-specific QS in a wider context might reduce the impact of such QS. Therefore, we suggest that ASAS-QS cannot be extrapolated to other rheumatic diseases directly, but may form a template for other diseases. QS are different from recommendations or guidelines. Recommendations imply evidence-based actions that should be done in order to optimally diagnose and treat the disease. Usually, every important aspect of the disease is covered. QS are measurable constructs relating to specific aspects of the disease where there is unwarranted performance variation at the community level. Moreover, quality standards are going beyond the intention of recommendations because they intend to measure improvement in quality of care. Yazdany *et al* showed in a community-based cohort that following systemic lupus erythematosus (SLE) quality measures was significantly protective against increased disease damage (Brief Index of Lupus Damage adjusted OR 0.4, 95% CI 0.4 to 0.7).<sup>18</sup>

Our experience in developing disease-specific QS within an international group of SpA experts showed that the endorsement of QS sets into national public health domains can be ambitious. After the approval of QS 1 (referral) and QS 2 (time to specialist) failed in the initial voting round by the ASAS community, intensive discussion, explanation and evaluation followed, resulting in an approval of the initial wording of QS 1 and 2. We learnt from that experience that implementation strategies must be accompanied at national levels by education about the meaning of QS in order to specify the intention of the QS: optimise quality of care at a community level instead of describing current practice of daily care.

In fact, implementation is a crucial aspect in the process of using the ASAS-QS at a national level. When implementing QS at a national level, several components such as data source, target population and reporting period have to be defined nationally prior to analysing QS in an individual country.<sup>19</sup> A separate project is usually necessary for a successful implementation. ASAS did not decide on specific implementation strategies but leave it up to the national ASAS members. A major strength of this ASAS initiative is the participation of SpA experts from all over the world including other health professionals (physiotherapists), and patients with axSpA. Thus, we think that inclusion of a variety of stakeholders adds to the representativeness of the ASAS-QS set. Another strength is the restriction to the most important areas in which variation in quality of care has been identified by the panel. Focusing on five key areas (referral, rheumatology assessment, treatment, education/self-management

and comorbidities) increases the probability to induce a substantial improvement in quality of care. A limitation of our work is that we were not able to test the feasibility of the ASAS-QS in clinical practice worldwide. This is an important issue since previous research in the field of QS operationalised as indicators for rheumatoid arthritis showed that less than 50% of information was available for measuring quality indicators in registries.<sup>20</sup>

With the help of the ASAS-QS one can focus on which resources and processes are needed to deliver high quality of care at the community level, thereby reducing significant healthcare disparities among populations and across regions. As indicated earlier, NICE published recently a quality assessment tool for patients with axSpA which was developed in parallel to the ASAS-QS set.<sup>13</sup> None of the ASAS members participated in NICE guidance and no ideas were exchanged between both groups. Interestingly, areas addressed are quite similar and topics covered in both sets are the domains of referral and assessment as well as the importance of exercise and education about the disease.

The ASAS-QS set is not intended to replace other methods to improve quality of care. Furthermore, other methods, such as medical education, effective use of information technologies, and the development of evidence-based guidelines and practice recommendations, should complement the implementation of the ASAS-QS set. The proposed ASAS-QS for axSpA do not provide a comprehensive service specification. They rather define priority areas for quality of care improvement. The ASAS-QS should now be implemented at a national level for local quality improvement.

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